

RFO-2025-47

United States Department of Agriculture

Office of the Assistant Secretary for Administration

Office of Contracting and Procurement

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MEMORANDUM FOR USDA CONTRACTING ACTIVITIES

From: Hilary Erickson

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Office of Contracting and Procurement

Subject: Federal Acquisition Regulation (FAR) Class Deviation for FAR Part 22 in

Support of Executive Order 14275 on Restoring Common Sense to

Federal Procurement

- **1. Purpose.** This memorandum approves a class deviation to Federal Acquisition Regulation (FAR) Part 22 for purposes of implementing the FAR Council's model deviation to FAR Part 22.
- **2. Background**. Executive Order (E.O.) 14275 on Restoring Common Sense to Federal Procurement, signed April 15, 2025, mandates a comprehensive review and simplification of the FAR.

The FAR is being updated to:

- Eliminate non-statutory language
- Remove redundant or obsolete language
- Enhance clarity through plain language
- Align with the new FAR framework
- Preserve essential governmentwide acquisition standards

This project is referred to as the Revolutionary FAR Overhaul (RFO) initiative. This initiative will make the FAR more concise, understandable, and focused on core procurement requirements.

3. Summary of Changes. FAR Part 22, Application of Labor Laws to Government Acquisitions, is restructured to align with the stages of the acquisition lifecycle. This reorganization will help acquisition teams apply the labor requirements during the correct stage of the procurement. The Part is now shorter, with many sections combined to remove redundancy and duplicative language.

Importantly, the fundamental protections for workers remain the same. For example, contractors are still required to:

- Pay the correct prevailing wages for construction and service work
- Provide safe and sanitary working conditions
- Ensure equal opportunity for veterans
- Pay overtime correctly

Subpart 22.11, "Professional Employee Compensation" was not based on statute. This Part, and the provision in 52.222-46, "Evaluation of Compensations for Professional Employees" has been removed.

The model deviation text for this Part does not cover the rescission of Executive Order (E.O.) 14026, addressing minimum wage for federal contractors, made by E.O. 14236. For information on the rescission of E.O. 14026, see the Department of Labor's website at https://www.dol.gov/agencies/whd/government-contracts/eo14026.

Statutory requirements and presidential directives retained in the RFO FAR Part 22 model deviation include, but may not be limited to, the following:

- 8 U.S.C. § 1324a, Unlawful Employment of Aliens
- 18 U.S.C. § 874, Kickbacks from Public Works Employees
- 22 U.S.C. §§ 7101 et seq, Trafficking Victims Protection
- 29 U.S.C. §§ 201 et seq, Fair Labor Standards
- 29 U.S.C. § 793, Employment Under Federal Contracts
- 38 U.S.C. § 4212, Veterans' Employment Emphasis Under Federal Contracts
- 40 U.S.C. §§ 3141 et seq, Wage Rate Requirements
- 40 U.S.C. §§ 3701 et seq, Contract Work Hours and Safety Standards
- 41 U.S.C. § 6502, Required Contract Terms
- 41 U.S.C. §§ 6701 et seq, Service Contract Labor Standards
- E.O. 11755, Relating to Prison Labor, as amended by E.O.s 12608 and 12943
- E.O. 13126, Prohibition of Acquisition of Products Produced by Forced or Indentured Child Labor
- E.O. 13496, Notification of Employee Rights Under Federal Labor Laws
- E.O. 13706, Establishing Paid Sick Leave for Federal Contractors
- E.O. 14063, Use of Project Labor Agreements for Federal Construction Projects

Change	Description
Retained	Subpart 22.7 remains reserved.
	Subpart 22.12 remains reserved.
	Subpart 22.20 remains reserved.
	• Numerous provisions and clauses are retained (or remain reserved)
	with no changes. For readability of this document, all retained
	provisions and clauses are not listed. Updated and deleted
	provisions and clauses are listed below.
Moved/Updated	• Section 22.001, " Definitions ", is updated to centralize definitions
	that were previously scattered throughout the Part, make conforming
	edits to existing definitions to reflect the new Part structure, and make
	other updates to modernize or streamline the definitions as
	appropriate.
	o The definition of "Administrator" is revised to remove the
	full mailing address.

Change	Description
	o The definition of "Normal workweek" is relocated from the
	former subsection 22.103-1.
	 The definition of "Secretary" is relocated from section
	22.1601 in order to standardize the term's usage throughout
	the Part.
	 The definition of "Service contract" is updated to align the
	citations with the changes made to the Part.
	• All subparts, unless otherwise noted, are updated and restructured.
	Content from former sections has been consolidated and relocated
	into new sections that reflect the acquisition lifecycle (e.g.,
	Presolicitation, Evaluation and Award, Postaward).
	• Subsection 22.201-1, "General", streamlines the detailed explanatory
	text from Executive Order 11755, which was quoted at length in the
	former 22.201. The section now simply states that the Executive
	Order "does not prohibit the contractor from employing certain
	persons as stated in paragraph (b) of the clause at 52.222-3, Convict
	Labor". This change streamlines the regulation by relying on the text
	of the contract clause itself to provide the specific requirements,
	rather than repeating them in the FAR text.
	• Section 22.401, "Definitions", revises and harmonizes the definition
	of "Laborers or mechanics" with the definition used in Subpart
	22.3. The updated definition in this section explicitly includes
	"firefighters, fireguards, and workmen who perform services in
	connection with dredging or rock excavation in rivers or harbors" and
	excludes "any employee employed as a seaman". This creates greater
	consistency across related subparts.
	• Paragraph (d) under subsection 22.402-3, "Construction Wage Rate
	Requirements Statute" retains the direction (previously at 22.404-
	2(c)(5)) for Contracting Officers to seek assistance from the
	Administrator of the Wage and Hour Division in cases of doubt as
	to the proper application of wage rate schedules. The detailed
	guidance for selecting the proper schedule of wage rates (e.g.,
	Building, Residential, Highway, Heavy) has been removed.
	• Section 22.1303, "Evaluation and Award", under subpart 22.13,
	"Equal Opportunity for Veterans", removes the option to contact
	VETS-4212 customer support (previously at 22.1304(b)) to verify if a
	proposed contractor is current with its VETS-4212 Report. Now,
	Contracting Officers must query the VETS-4212 database.
	• The following provisions and clauses are updated for clarity, to
	mirror updates made throughout the Part, and/or to update cross-
	references or remove outdated content:
	o 52.222-4 (Clause), Contract Work Hours and Safety
	Standards—Overtime Compensation o 52.222-6 (Clause), Construction Wage Rate Requirements
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	o 52.222-11 (Clause), Subcontracts (Labor Standards)

Change	Description
	o 52.222-19 (Clause), Child Labor—Cooperation with
	Authorities and Remedies
	o 52.222-20 (Clause), Contracts for Materials, Supplies,
	Articles, and Equipment
	o 52.222-35 (Clause), Equal Opportunity for Veterans
	o 52.222-36 (Clause), Equal Opportunity for Workers with
	Disabilities
	o 52.222-37 (Clause), Employment Reports on Veterans
	o 52.222-48 (Provision), Exemption from Application of the
	Service Contract Labor Standards to Contracts for
	Maintenance, Calibration, or Repair of Certain Equipment—
	Certification
	Alternate I to 52.222-50 (Clause), Combating Trafficking in
	Persons
	o 52.222-52 (Provision), Exemption from Application of the
	Service Contract Labor Standards to Contracts for Certain
	Services—Certification
	o 52.222-53 (Clause), Exemption from Application of the
	Service Contract Labor Standards to Contracts for Certain
	Services—Requirements
	o 52.222-54 (Clause), Employment Eligibility Verification
	• The FAR Companion is expected to include best practices and
	guidance on the following:
	 Definitions not included in the deviated text
	○ Department of Labor regulations involving construction ○
	Construction Wage Rate Requirements statute wage
	determinations
	 Types of wage determinations
	 Wage determinations, general requirements
	 Notification of improper wage determination before award o
	Examinations of payrolls and payroll statements
	 Disposition of disputes concerning construction contract labor
	standards enforcement
	 Requirement to obtain wage determinations
	 Administrative limitations, variations, tolerances, and
	exemptions
	 Examples of contracts covered by the Service Contract Labor
	Standards statute
	 Repair distinguished from remanufacturing of equipment
	 Department of Labor responsibilities and regulations
	 Obtaining wage determinations
	 Successorship with incumbent contractor collective
	bargaining agreement
	 All possible places of performance not identified

Change	Description
Removed	• The definitions of "Wage and Hour Division" and "Wage
	Determination" formerly at section 22.1001, are removed and
	expected to be included in the FAR Companion.
	• Subpart 22.8, "Equal Employment Opportunity", is removed and
	marked reserved to comply with E.O. 14173, Ending Illegal
	Discrimination and Restoring Merit-Based Opportunity.
	• Subpart 22.11, "Professional Employee Compensation" is removed
	and marked reserved. This subpart was not based on statute.
	• The following provisions and clauses are removed and marked
	reserved to comply with E.O. 14173 or because they are not required
	by statute or essential to sound procurement:
	o 52.222-21 (Clause), Prohibition of segregated facilities
	o 52.222-22 (Provision), Previous Contracts and Compliance
	Reports
	o 52.222-23 (Provision), Notice of Requirement for Affirmative
	Action to Ensure Equal Employment Opportunity for
	Construction
	o 52.222-24 (Provision), Preaward On-Site Equal Opportunity
	Compliance Evaluation
	o 52.222-25 (Provision), Affirmative Action Compliance
	 52.222-26 (Clause), Equal Opportunity 52.222-27 (Clause), Affirmative Action Compliance
	Requirements for Construction
	o 52.222-29 (Clause), Notification of Visa Denial
	o 52.222-38 (Provision), Compliance with Veterans'
	Employment Reporting Requirements
	o 52.222-46 (Provision), Evaluation of Compensation for
	Professional Employees

This table is not an exhaustive list.

4. Instructions.

- The USDA acquisition workforce shall follow the RFO Part 22 and corresponding Part 52 model deviation text instead of FAR Part 22 and Part 52 as codified at 48 CFR Chapter 1. The Council's RFO Part 22 and Part 52 model deviation text is available at <u>Acquisition.gov/far-overhaul</u> and is incorporated into this class deviation.
- For new solicitations and contracts, when using any provisions or clauses that have been revised, utilize the RFO model deviation language at <u>RFO FAR Part</u>
 52. Do not include any of the removed provisions or clauses in solicitations and contracts.
- For open solicitations or awarded contracts, the Contracting Officer has discretion regarding the need to enforce or amend the provisions or clauses. Note that

- without some of the removed provisions or clauses, the Contracting Officer may be required to separately address certain aspects in the contract.
- Contracting activities must review templates and related standard operating procedures to align with this class deviation and remove unnecessary processes and steps
- **5. Applicability.** This class deviation applies to all USDA procurements.
- **6. Authority.** This class deviation is issued under the authority of <u>E.O. 14275</u>, <u>OMB M-25-25</u>, and 48 CFR 1.4, and RFO FAR 1.304.
- **7. Effective Date.** This class deviation is effective November 3, 2025, and remains in effect until rescinded or incorporated into the FAR.
- **8. Points of Contact.** Questions regarding this class deviation may be directed to the USDA Procurement Policy Division at procurement.policy@usda.gov.