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MKU-DEV-2025-18

MEMORANDUM FOR MORRIS K. UDALL AND STEWART L. UDALL FOUNDATION (UDALL FOUNDATION) CONTRACTING ACTIVITIES

DATE: September 10, 2025

SUBJECT: Class Deviations for FAR Part 8 in support of Executive Order 14275, *Restoring Common*

Sense to Federal Procurement

FROM: David P. Brown, Executive Director

1. **Purpose**. This memorandum approves a class deviation to Federal Acquisition Regulation (FAR) Part 8 for purposes of implementing the Federal Acquisition Regulatory Council's ("the Council's" or "RFO") model deviation text to FAR Part 8.

2. Background. On April 15, 2025, President Trump signed Executive Order (E.O.) 14275, "Restoring Common Sense to Federal Procurement" to reform the Federal Acquisition Regulation (FAR). This E.O. further advances the intent of E.O. 14192, "Unleashing Prosperity Through Deregulation," signed on January 31, 2025, which established that the policy of the executive branch is to be prudent and financially responsible in the expenditure of funds and to alleviate unnecessary regulatory burdens placed on the American people. E.O. 14275 orders the Administrator of the Office of Federal Public Procurement Policy (OFPP), in coordination with the other members of the Federal Acquisition Regulatory Council (FAR Council), the heads of agencies, and appropriate senior acquisition and procurement officials from agencies, to amend the FAR to ensure that it contains only provisions that are required by statute or that are otherwise necessary to support simplicity and usability, strengthen the efficacy of the procurement system, or protect economic or national security interests. This project is referred to as the Revolutionary FAR Overhaul (RFO) initiative.

On May 2, 2025, the Office of Management and Budget (OMB) released Memorandum M-25-26, "Overhauling the Federal Acquisition Regulation," that directs all agencies to "Generally issue individual or class deviations to implement the FAR Council's deregulated coverage within 30 days after the Council releases its model deviation text[and] Provide copies of class deviations to the FAR Secretariat at saregsec@gsa.gov for public posting on Acquisition.gov."

Also on May 2, 2025, the Acting Administrator for Federal Procurement Policy at OMB released a Memorandum, "Deviation Guidance to Support the Overhaul of the Federal Acquisition Regulation." This Memorandum advises that agencies using the RFO model class deviation text do not need to further coordinate with the Council; class deviations that differ from the RFO model text require Council approval unless the difference is necessary to address agency-specific statutory direction.

On August 14, 2025, the FAR Council issued completed significant revisions for FAR Part 8, Required Sources of Supplies and Services, and FAR Part 52 provisions and clauses; updates were made August 29, 2025. The model deviation language:

- Enhances usability by restructuring and organizing the part in the logical flow of the acquisition lifecycle.
- Simplifies mandatory source guidance.
- Prioritizes use of Governmentwide Best-In-Class (BIC) contracts and creates a new class of "required contracts" that are separate from BICs.
- Retains focus on the importance of the AbilityOne Program.

This revolutionary change also moves the procedures for ordering under the Federal Supply Schedule (FSS) from the FAR into the General Services Administration Acquisition Regulation (GSAR). The new language represents a significant shift from the overly prescriptive framework found in FAR subpart 8.4. FSS ordering procedures have been revised to create a streamlined structure that provides only the essential requirements needed to place orders and establish blanket purchase agreements (BPAs) against FSS contracts. This streamlined structure enhances the speed of acquisition, and empowers acquisition professionals to use innovative approaches to acquire products/services/solutions under the FSS program.

Statutory requirements retained in the RFO FAR Part 8 model deviation include, but are not limited to, the following:

- 10 U.S.C. § 3905, Products of Federal Prison Industries
- 18 U.S.C. § 4124, Purchase of Prison-Made Products by Federal Departments
- 40 U.S.C. § 501, Services for Executive Agencies
- 41 U.S.C. § 152(3), Competitive Procedures
- 41 U.S.C. § 3302, Requirements for Purchase of Property and Services Pursuant to Multiple Award Contracts
- 41 U.S.C. §§ 8501 et seq, Committee for Purchase from People Who are Blind or Severely Disabled
- 44 U.S.C. §§ 501 et seq, Production and Procurement of Printing and Binding
- Pub. L. 108-136, Title XIV, Services Acquisition Reform Act of 2003

Change	Description
Retained	 The substance of the "Scope" in 8.000 is retained.
	 Many definitions, previously scattered across different subparts of part 8, are now consolidated at new section 8.001.
	 Use of Mandatory Sources. The priorities and requirements for use of mandatory sources are moved from 8.002 to new sections 8.102, and 8.103. Former section 8.003, "Use of Other Mandatory Sources," is deleted, but its content is preserved and merged into the new section 8.101.
	Use of Existing Contracts. 8.104 replaces section 8.004, "Use of Other Sources." Best-in-class (BIC) contracts or BPAs are now prioritized to be used when a commercial product or commercial service meets an agency's need. A new class of "required contracts" will be created. If a BIC or required contract is not suitable, agencies should consider use of an existing governmentwide contract, BPA, or shared service.

- Contractor permitted use of Government supply sources. This new content moves from FAR part 51 to the new section at 8.105. A new clause is prescribed in section 8.105-1 and discussed below.
- Contractor Use of GSA Fleet. Former subpart 8.11, "Leasing of Motor Vehicles," is deleted but guidance for authorizing contractor use of GSA Fleet is preserved and moved to section 8.105-3.
- Ordering under the Federal Supply Schedule. This new subpart 8.4 directs agencies to follow the ordering procedures established by GSA found at General Services Acquisition Regulation (GSAR) part 538.
- Requirements and procedures for Acquisition From Federal Prison Industries, Inc. are retained and streamlined. The content has been moved from subpart 8.6 to the new subpart 8.3.
- Requirements and procedures for Acquisition From AbilityOne
 Participating Nonprofit Agencies are retained and streamlined. The content has been moved from subpart 8.7 to the new subpart 8.2.
- Requirements and procedures for Acquisitions of Government Printing and Related Supplies are retained and streamlined. The content has been moved from subpart 8.8 to the new subpart 8.5.
- The following clauses are retained or relocated from other parts:
 - Clause 52.208-9, Contractor Use of Mandatory Sources of Supply and Services, is streamlined.
 - The prescription is now at 8.105-1(b).
 - Clause 52.208-10 Government Supply Sources (previously at 52.251-1)
 - The prescription is now at 8.105-2(c).
 - Clause 52.208-11, GSA Fleet and Related Services (previously at 52.251-2)
 - The prescription is now at 8.105-3(c). 52.208-1 through 52.208-8 remain reserved.

Removed

- Section 8.001, "General," is removed. It contained a general requirement for IT acquisitions to comply with capital planning rules. This information is not specific to the core purpose of part 8.
- Subpart 8.1, "Excess Personal Property" is removed. The new 8.103(a)(2) points readers to the authoritative Federal Management Regulation (41 C.F.R. 102-36) to avoid outdated information.
- Subpart 8.4, "Federal Supply Schedules" is retitled to "Ordering under the Federal Supply Schedule," and streamlined with the majority of the content moving to GSAM/R 538.
- The following clauses associated with "Leasing of Motor Vehicles" are removed:
 - o 52.208-4, Vehicle Lease Payments
 - o 52.208-5, Condition of Leased Vehicles
 - o 52.208-6, Marking of Leased Vehicles
 - o 52.208-7, Tagging of Leased Vehicles

This table is not an exhaustive list.

- 3. **Determination**. To fully comply with E.O. 14275, OMB implementation guidance, and direction related to use of model deviations, and the model deviations for revised FAR Part 8, the Udall Foundation shall follow the RFO Part 8 model deviation text instead of FAR Part 8 as codified at 48 CFR Chapter 8. The FAR Council's RFO Part 8 model deviation text is available at Acquisition.gov, under the "FAR Overhaul" link. This deviation applies to all solicitations and new contracts as of the date of the Memorandum. This deviation does not apply to contracts signed and executed on or before the date of this Memorandum.
- 4. **Instructions**. The Udall Foundation acquisition workforce shall follow the RFO Part 8 model deviation text instead of FAR Part 8 as codified at 48 CFR Chapter 8 and the RFO Part 52 model deviation text of FAR Part 52 as codified at 48 CFR Chapter 52. The Council's RFO Parts 8 and 52 model deviation text are available at Acquisition.gov, under the "FAR Overhaul" link, and are incorporated into this class deviation.

GSA's deviation moving the FSS Ordering Procedures into the GSAM/R can also be found at www.Acquisition.gov/far-overhaul/far-part-deviation-guide. To access the new FSS Ordering Procedures, you can:

- Click the hyperlinked "538" in the part 8 model deviation text at 8.401(b).
- Click the hyperlinked "NEW FSS Ordering Procedures" link in the new box at the top right of www.Acquisition.gov/far-overhaul/far-part-deviation-guide.
- Type <u>www.acquisition.gov/FSS-ordering-procedures</u> in your URL address bar

When using any provisions or clauses that have been revised, the Udall Foundation acquisition workforce shall use the RFO model deviation language at RFO FAR part 52 and shall not include any of the removed provisions or clauses in future solicitations and contracts.

For open solicitations or awarded contracts, the contracting officer has discretion regarding the need to enforce or amend the provisions or clauses. Note that without some of the removed provisions or clauses, the contracting officer may be required to separately address certain aspects in the contract.

The Udall Foundation acquisition workforce shall review templates and related standard operating procedures to align with this deviation and remove unnecessary processes or steps.

A copy of this Class Deviation will be provided to the FAR Secretariat at gsa.gov.

- 5. **Applicability**. This class deviation applies to all Udall Foundation procurements.
- 6. **Authority**. This class deviation is issued under the authority of E.O. 14275, OMB Memo M-25-26, and 48 CFR 1.4, and RFO FAR 1.304.
- 7. **Effective Date**. This class deviation is effective immediately and remains in effect until rescinded or incorporated into the FAR.

Points of Contact. Questions regarding this class deviation may be directed to the Udall Foundation General Counsel, Gwendolyn Franks, at franks@udall.gov.