



Pension Benefit Guaranty Corporation
445 12th St, SW, Washington, DC 20024

Class Deviation PBGC-2026-0008

MEMORANDUM FOR PBGC ACQUISITION WORKFORCE

Date: February 3, 2026
From: Damon Q. McClure, Senior Procurement Executive
Subject: FAR Class Deviation for FAR Part 14 in Support of Executive Order on Restoring Common Sense to Federal Procurement

1. Purpose: This class deviation is issued in accordance with FAR 1.304 and pursuant to the Office of Federal Procurement Policy memorandum entitled, “Deviation Guidance to Support the Overhaul of the Federal Acquisition Regulation,” to provide contracting officers with revised FAR Part 14 language and implement the FAR Council’s model deviation to FAR Part 14.

2. Background: On April 15, 2025, [Executive Order \(E.O.\) 14275 on Restoring Common Sense to Federal Procurement](#) was signed. Section 2 of the E.O. establishes the policy that the FAR “should only contain provisions required by statute or essential to sound procurement, and any FAR provisions that do not advance these objectives should be removed.”

The FAR is being updated to:

- Remove language that is not required by statute
- Remove duplicative or outdated language
- Clarify or provide more plain language
- Revise the language for the new FAR framework
- Retain language necessary for governmentwide acquisition standards.

This project is referred to as the Revolutionary FAR Overhaul (RFO) initiative.

3. Summary of Changes. FAR Part 14, Sealed Bidding, is simplified to make the regulation more accessible, clear, and efficient for acquisition teams. Themes of the update for this part include:

- Structural Reorganization for Logical Flow
- Streamlining through Consolidation and Plain Language
- Modernization for Current Practices

Statutory requirements retained in the RFO FAR Part 14 model deviation include, but may not be limited to, the following:

- 10 U.S.C. § 3201 and 41 U.S.C. § 3301, Full and Open Competition
- 10 U.S.C. § 3206 and 41 U.S.C. § 3306, Planning and Solicitation Requirements
- 10 U.S.C. § 3301 and 41 U.S.C. § 3701, Basis of Award and Rejection
- 10 U.S.C. § 3302 and 41 U.S.C. § 3702, Sealed Bids

- 10 U.S.C. § 3702 and 41 U.S.C. § 3502, Required Cost or Pricing Data and Certification
- 41 U.S.C. § 1708, Procurement Notice
- 41 U.S.C. § 2301, Use of Electronic Commerce in Federal Procurement

Change	Description
Retained	<ul style="list-style-type: none"> • The following provision and clauses are retained (or remain reserved) with no changes: <ul style="list-style-type: none"> ○ 52.214-1 and 52.214-2 remain reserved ○ 52.214-4 (Provision), False Statements in Bids ○ 52.214-6 (Provision), Explanation to Prospective Bidders ○ 52.214-8 and 52.214-9 remain reserved ○ 52.214-10 (Provision), Contract Award—Sealed Bidding ○ 52.214-11 remains reserved ○ 52.214-12 (Provision), Preparation of Bids ○ 52.214-13 remains reserved ○ 52.214-14 (Provision), Place of Performance—Sealed Bidding ○ 52.214-15 (Provision), Period for Acceptance of Bids ○ 52.214-16 (Provision), Minimum Bid Acceptance Period ○ 52.214-17 remains reserved ○ 52.214-18 (Provision), Preparation of Bids—Construction ○ 52.214-19 (Provision), Contract Award—Sealed Bidding—Construction ○ 52.214-20 (Provision), Bid Samples ○ 52.214-21 (Provision), Descriptive Literature ○ 52.214-22 (Provision), Evaluation of Bids for Multiple Awards ○ 52.214-24 (Provision), Multiple Technical Proposals ○ 52.214-27 (Clause), Price Reduction for Defective Certified Cost or Pricing Data—Modifications—Sealed Bidding ○ 52.214-29 (Clause), Order of Precedence—Sealed Bidding ○ 52.214-30 remains reserved ○ 52.214-32 and 52.214-33 remain reserved ○ 52.214-34 (Provision), Submission of Offers in the English Language ○ 52.214-35 (Provision), Submission of Offers in U.S. Currency
Moved/Updated	<ul style="list-style-type: none"> • The revised part structure now reflects the acquisition lifecycle: <ul style="list-style-type: none"> ○ Subpart 14.1 – General ○ Subpart 14.2 – Presolicitation ○ Subpart 14.3 - Evaluation and Award ○ Subpart 14.4 – Postaward • Subpart 14.1, “General”, streamlines and consolidates the five sections that were previously within the former subpart 14.1, “Use of Sealed Bidding”. • Subpart 14.2, “Presolicitation”, consolidates nearly all pre-award activities related to the solicitation process into a single chronological subpart. It is constructed from content previously located in subpart 14.2 (“Solicitation of Bids”), subpart 14.3 (“Submission of Bids”), and subpart 14.5 (“Two-Step Sealed Bidding”).

	<ul style="list-style-type: none"> ○ Sections within the subpart are streamlined, consolidated, and reorganized to conform to the new subpart structure. ● Subpart 14.3, “Evaluation and Award”, consolidates activities that occur from the moment bids are received until the contract is awarded. It is primarily constructed from content that was previously located in parts of subpart 14.3 (“Submission of Bids”) and subpart 14.4 (“Opening of Bids and Award of Contract”). <ul style="list-style-type: none"> ○ Sections within the subpart are streamlined, consolidated, and reorganized to conform to the new subpart structure. ● Subpart 14.4, “Postaward”, is designed to cleanly separate preaward and post-award issues which are governed by different procedures. <ul style="list-style-type: none"> ○ 14.401, “Mistakes after award”, relocates content previously found at 14.407-4. Placing this topic in a distinct “Postaward” subpart categorizes it as a matter of contract administration, fundamentally different from mistakes discovered before an award is made. The text has been revised for clarity and procedural requirements remain intact. ○ 14.402, “Pricing modifications”, is a new section that provides a direct cross-reference to FAR Part 15 for policies and procedures related to cost and price negotiation for modifications. This is a logical and helpful addition providing clear guidance for a common postaward activity. ● The following provisions and clauses are updated. Updates are primarily for clarity and cross-referencing corrections. <ul style="list-style-type: none"> ○ 52.214-3 (Provision), Amendments to Invitations for Bids ○ 52.214-5 (Provision), Submission of Bids ○ 52.214-7 (Provision), Late submissions, modifications, and withdrawals of bids ○ 52.214-23 (Provision), Late submissions, modifications, revisions, and withdrawals of technical proposals under two-step sealed bidding ○ 52.214-25 (Provision), Step Two of Two-Step Sealed Bidding ○ 52.214-26 (Clause), Audit and Records—Sealed Bidding ○ 52.214-28 (Clause), Subcontractor Certified Cost or Pricing Data—Modifications—Sealed Bidding ● The FAR Companion is expected to include best practice information on the following moved content that is not statutorily required: <ul style="list-style-type: none"> ○ Subsection 14.201-8, “Price-related factors” ○ Section 14.208, “Amendment of invitation for bids” ○ Section 14.202-1, “Bidding time” ○ Section 14.207, “Pre-bid conference” ○ Section 14.209, “Cancellation of invitations before opening” ○ Subsection 14.407-2(b) and (c), “Apparent clerical mistakes” regarding corrections ○ Subsection 14.404-1(d), “Cancellation of invitations after opening” regarding extensions ○ Subsection 14.408-1(b), “General” regarding a limited number of bids.
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Removed	<ul style="list-style-type: none"> • Section 14.105, “Solicitations for informational or planning purposes” is removed to align with streamlining efforts. • Subsection 14.202-3, “Bid envelopes” is removed to align with modernization efforts. • Subsection 14.202-7, “Facsimile Bids” is removed to align with modernization efforts. • Section 14.211, “Release of Acquisition Information” is removed because the content is adequately covered in other parts of the FAR. • Subsection 14.408-7, “Documentation of Award” is removed because the content is adequately covered elsewhere in the part or other parts of the FAR. • Subsection 14.408-8, “Protests against Award” is removed because the content is adequately covered elsewhere in the FAR. • The following provision is deleted to align with the modernization efforts: <ul style="list-style-type: none"> ○ 52.214-31, Facsimile Bids.
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This table is not an exhaustive list

4. Instructions:

- The PBGC acquisition workforce shall follow the RFO Part 14 model deviation text instead of FAR Part 14 as codified at 48 CFR Chapter 1. The Council’s RFO Part 14 model deviation text is available at [Acquisition.gov/far-overhaul](https://www.acquisition.gov/far-overhaul) and is incorporated into this class deviation.
- When using any provisions or clauses that have been revised, utilize the RFO model deviation language at [RFO FAR Part 52](#).
- For open solicitations or awarded contracts, the contracting officer has discretion regarding the need to enforce or amend the provisions or clauses. Note that without some of the removed provisions or clauses, the contracting officer may be required to separately address certain aspects in the contract.
- Contracting activities must review templates and related standard operating procedures to align with this class deviation and remove unnecessary processes and steps.

5. Applicability: This deviation applies to all Pension Benefit Guaranty Corporation solicitations and new contracts.

6. Authority: This class deviation is issued under the authority of Executive Order (E.O.) 14275, [OMB M-25-26](#), 48 CFR Subpart 1.4, and FAR RFO 1.304.

7. Effective Date: This class deviation remains in effect until the changes described herein are incorporated in the FAR, superseded, or otherwise rescinded.

8. Point of Contact: Questions or comments on this class deviation may be sent to Jeff Gangi at gangi.jeffrey@pbgc.gov.