

National Aeronautics and Space Administration Washington, DC 20546

# **Procurement Class Deviation**

PCD 25-09

July 18, 2025

## CLASS DEVIATION FROM FEDERAL ACQUISITION REGULATION (FAR) PART 11 AND NASA FAR SUPPLEMENT (NFS) PART 1811 TO IMPLEMENT THE REVOLUTIONARY FAR OVERHAUL (NASA Case 2025-N009)

**PURPOSE:** To provide a Class Deviation from the FAR to implement the FAR Council's model deviation text to FAR Part 11, Describing Agency Needs, and deviation to NFS 1811.

**BACKGROUND:** On April 15, 2025, the Executive Order (E.O.) 14275, <u>"Restoring</u> <u>Common Sense to Federal Procurement</u>" was signed. Section 2 of the E.O. establishes the policy that the FAR "should only contain provisions required by statute or essential to sound procurement, and any FAR provisions that do not advance these objectives should be removed." To implement E.O. 14275, the Office of Federal Procurement Policy (OFPP) is leading the **Revolutionary FAR Overhaul (RFO)** initiative. This effort is supported by the Federal Acquisition Regulatory Council (the Council) member agencies (General Services Administration, Department of Defense, NASA), along with other agencies. In line with the E.O., the initiative aims to eliminate unnecessary regulations and policies across all levels of the federal government.

The Office of Management and Budget (OMB) memorandum, M-25-25 issued on May 2, 2025, titled, Overhauling the Federal Acquisition Regulation, provided additional guidance to federal agencies regarding the FAR overhaul.

**FAR Streamlining.** As part of the RFO, the FAR will be streamlined to include only statutory requirements, while non-statutory content will move to new buying guides, collectively forming the Strategic Acquisition Guidance (SAG). The Council will first issue model deviation guidance by FAR part, followed by formal rulemaking through the notice-and-comment process. Agencies will have 30 days to issue class deviations based on the model text once it is released.

**Streamlining Agency Acquisition Supplements**. Agencies must streamline their FAR supplements by removing regulations not based on statute or executive orders and aligning with the FAR Council's deviation guidance. Supporting policies must also be updated to reflect these changes. This approach ensures the NFS remains consistent with the streamlined FAR.

**FAR Buying Guides and NFS Companion Guide (CG) (coming soon)**. As the FAR and the NFS are streamlined, helpful non-regulatory content will be moved to new FAR Buying Guides and NFS CG. These guides are intended to offer practical instructions and best practices for implementing effective contracting methods.

RFO Part 11, Describing Agency Needs, is the eighth of the model deviations released by the FAR Council. RFO Part 11 ensures requirements are clear, focused on commercial standards, and does not unnecessarily limit competition. Burdensome, duplicative, or outdated language and language not required by statute have been removed from FAR Part 11. This plain language version of FAR Part 11 shall be adhered to.

To align with the RFO FAR Part 11, the NFS 1811. Describing Agency Needs, is revised to remove non-statutory and outdated language. This deviation implements the revised RFO Part 11 and NFS Part 1811.

# GUIDANCE:

(1) Contracting officers (COs) shall follow the RFO Part 11 deviated text instead of FAR Part 11 as codified at 48 Code of Federal Regulations (CFR) Chapter 11. The FAR Council's RFO text is available at <a href="https://www.acquisition.gov/far-overhaul/far-part-deviation-guide/far-overhaul-part-11">https://www.acquisition.gov/far-overhaul/far-part-deviation-guide/far-overhaul-part-11</a>.

(2) COs shall also follow the NFS Part 1811 deviated text enclosed within this deviation.

**ACTION REQUIRED BY CONTRACTING OFFICERS:** Effectively immediately, ensure that new contract actions issued on or after the effective date complies with the policy in the PCD.

**EFFECTIVE DATE:** This PCD is effective as dated and shall remain in effect until implemented in the FAR and NFS or otherwise rescinded.

**PROVISION AND CLAUSE CHANGES:** This deviation renders 52.211-6, Brand name or equal; 52.211-7, Alternatives to Government-Unique Standards; 52.211-8, Time of Delivery; 52.211-9, Desired and Required Time of Delivery; 52.211-10, Commencement, Prosecution, and Completion of work; 52.211-16, Variation in Quantity; 52.211-17, Delivery of Excess Quantities; and 52.211-18, Variation in Estimate Quantity, obsolete.

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Karla Smith Jackson Assistant Administrator for Procurement Enclosure Changes in the NFS Deviation text below are identified as follows: Deletions shown as strike throughs; and additions shown as [bold]

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# PART 1811

# **DESCRIBING AGENCY NEEDS**

#### 1811.002 Policy.

(a)(2) The Requirements Development Team (RDT) plays a critical role in setting the course for the acquisition. The RDT is responsible for completing key milestones to advance the acquisition from benchmarking to completion of a complete requirements package. The RDT will also work together with the Center procurement office and/or Source Evaluation Board (SEB) to prepare the procurement strategy and finalize other required documentation supporting the acquisition.

(3) The Agency wide Requirements Development Team Request & Appointment Letters template shall be used for the formal appointment of the RDT, for new acquisitions and re-competes, with estimated values of \$50 million or more. The use of these templates is optional for other acquisitions.

(b) Implementation of the Metric Conversion Act of 1975, as amended, must be in accordance with NPD 7120.4, NASA Engineering and Program/Project Management Policy.

(g)(1) When acquiring information technology items capable of using Internet Protocol to communicate, the requirement for Internet Protocol Version Six (IPv6) compliance shall be documented by the requiring activity on NASA Form (NF) 1707, Special Approvals and Affirmations for Requisitions. If the requiring activity plans to purchase a networked IT product, the following three attachments shall accompany the NF 1707:

(i) Specification of IPv6 requirements for the item to be purchased.

(ii) Suppliers Declaration of Conformity (SDoC), a legal document that specifies and certifies the product's IPv6 capabilities.

(iii) Analysis between the requirements and the IPv6 requirements and the product's capabilities as captured on an SDoC.

(2) Requestors shall provide the IPv6 Compliance Procurement Waiver (NF 1835) for any items that have no IPv6 capabilities. For purchases that are less than \$100K, signature approval authority for NF 1835 has been delegated to Center CIOs. Purchases of \$100K or greater for items that have no IPv6 capabilities will require Agency CIO approval.

(i) For Space Flight and Ground Support Programs and Projects, the Program or Project Technical Authority(ies) (See NPR 7120.5) must certify that the Technical Standards and Specifications cited in any solicitation or award are: 1) the most recent version, 2) tailored to the needs of the project and its elements, and 3) registered with the NASA Technical Standards System. Exceptions must be approved by the Technical Authorities, and attached hereto. Program or Project Authority certifications may be obtained and documented through the procurement request process using NF 1707 (See 1804.7301).

(j) For procurements which include Space Communications and Navigation (SCaN) capabilities, the Program or Project Technical Authorities (See NPD 8074) must certify that the requirement has been coordinated with the SCaN Office in the Space Operations Mission Directorate (SOMD). Program or Project Authority certifications may be obtained and documented through the procurement request process using NF 1707 (See 1804.7301).

(k) Contracting officers shall include all applicable data requirements descriptions and requirement statements in solicitations and contracts (see Appendix C – Data Requirements Descriptions and Requirements Statements).

[PN 21-02, PN 21-05]

#### Subpart 1811.1—Selecting and Developing Requirements Documents

#### 1811.101 Order of precedence for requirements documents.

(a) Safeguards to ensure safety, security, and environmental protection must be included, as applicable, in requirements documents.

(b)(1) Requirements for the use of energy efficient motor vehicles will be established in accordance with NPR 6200.1, "NASA Transportation and General Traffic Management".

(b)(2) Requirements for the use of environmentally preferable products will be established in accordance with NPR 8530.1, "Sustainable Acquisition." Requirements for the use of energy and water efficient products and the use of renewable energy technology will be established in accordance with NPR 8570.1, "NASA Energy Management Program."

#### 1811.101-70 Procedures.

(a) Contracting officers may rely on the requiring activity's declaration on the NF 1707 to determine the applicability of IPv6 requirements to its acquisition. When the NF 1707 and the requirements documents provided by the requiring activity establish the applicability of IPv6 in accordance with FAR 11.002, the contracting officer shall—

(1) Include a contract requirements statement in solicitations that specifically states that products and services that use the Internet Protocol provide full feature functionality in both dual stack (IPv4 and IPv6) and IPv6-only environments in compliance with the NIST USGv6 Testing Program. See Special Publication 500-267, A Profile for IPv6 in the U.S. Government – Version 1.0. The IPv6 requirements statement shall be substantially the same as the statement provided in NASA's contracting writing system Section C templates; and

(2) Include instructions in solicitations that require offerors to notify the contracting officer of any contract specifications that do not comply with providing full feature functionality for IPv6.

#### 1811.102 Standardization program.

See the Office of Procurement Strategic Sourcing Website for additional guidance on standardization of requirements.

[PN 18-04]

#### **1811.107** Solicitation provisions.

(b) NASA uses the categorical method to report its use of voluntary consensus standards. Therefore, use of the provisions at FAR 52.211-7 is not required. However, contracting officers must include in draft RFPs (DRFPs) the information required by 1815.201(c)(6)(A).

#### Subpart 1811.4--Delivery or Performance Schedules

#### **1811.403 Supplies or services.**

(a)(3) Contract delivery or performance schedules must not be expressed in terms of a notice of award. A notice of award as a specific document, separate from the award document itself, is not a contractual document and shall not be used as a reference point for contract performance. See 1814. 408 for additional information on notices of award.

## 1811.403-70 Packaging, handling, and transportation.

(a) NPR 6000.1, "Requirements for Packaging, Handling, and Transportation for Aeronautical and Space Systems, Equipment, and Associated Components" provides guidance for shipment of certain NASA items.

(b) Contracting officers, with the advice of the requiring activity and the Center Transportation Officer, must include a designation of each deliverable item, or groupings of deliverable items, as Class I, II, III, or IV for the purposes of contractor compliance with the NPR.

## 1811.404 Contract clauses.

(a)(2) FAR 52.211-8, Time of Delivery, Alternates II and III, must not be used in NASA contracts.

(3) FAR 52.211-9, Desired and Required Time of Delivery, Alternates II and III, must not be used in NASA contracts.

#### 1811.404-70 NASA contract clauses.

The clause at 1852.211-70, Packaging, Handling, and Transportation, must be included in solicitations and contracts for deliverable items, including software, designated as Class I (mission essential), Class II (delicate or sensitive), or Class III (requires special handling or monitoring).

# Subpart 1811.45—Liquidated Damages

# 1811.[401]501 Policy.

(d) The procurement officer must forward recommendations concerning remission of liquidated damages to the Headquarters Office of Procurement, Procurement Strategic Operations Division.

# Subpart 1811.[5]6—Priorities and Allocations

# 1811.[500]600 Scope of subpart.

The Defense Priorities and Allocations System (15 CFR Part 700) may be viewed at

[https://www.bis.doc.gov/index.php/other-areas/strategic-industries-and-economic-security-sies/defense-prioritiesa-allocations-system-program-dpas.]

## 1811.[502]602 General.

(c) The Department of Defense is the "Delegate Agency" for NASA. The Headquarters Office of Procurement, Procurement and Grant Policy Division, must coordinate with DOD, as necessary, to ensure that any DOD requirements are met.

## 1811.[503]603 Procedures.

(d) The Senior Procurement Executive is responsible for ensuring compliance with DPAS.

(e)(i) Rated orders may be used by NASA only as provided in Section 700.17 of the DPAS (15 CFR 700.17) and subject to the limitations provided in Section 700.18 of the DPAS (15 CFR 700.18). Priority ratings are assigned on individual contracts and purchase orders by the contracting officer.

(ii) NASA rated orders may only be assigned a DO rating, unless NASA has obtained a DX rating from the Department of Defense.

(iii) The following program identification symbols may be used on NASA rated contracts and purchase orders for equipment and services that support authorized programs (see Schedule I of the DPAS):

 A1 - Aircraft

 A2 - Missiles

 A3 - Ships

 A5 - Weapons

 A6 - Ammunition

 A7 - Electronic and Communications Equipment

 B1 - Military Building Supplies

 B8 - Production Equipment (For Contractor's Account)

 B9 - Production Equipment (Government-Owned)

 C2 - Construction

C3 - Maintenance, Repair, and Operating Supplies for Facilities

C9 - Miscellaneous/Other

(g) Installation [Center] requests for assistance shall be directed to the Headquarters Office of Procurement, Procurement and Grant Policy Division.

[PN 20-03]

# CLEAN REGULATORY VERSION WITH CHANGES INCORPORATED:

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# PART 1811 DESCRIBING AGENCY NEEDS

# Subpart 1811.5—Priorities and Allocations

# 1811.500 Scope of subpart.

The Defense Priorities and Allocations System (15 CFR Part 700) may be viewed at <a href="https://www.bis.doc.gov/index.php/other-areas/strategic-industries-and-economic-security-sies/defense-priorities-a-allocations-system-program-dpas">https://www.bis.doc.gov/index.php/other-areas/strategic-industries-and-economic-security-sies/defense-priorities-a-allocations-system-program-dpas</a>.