

GSA ORDER

Subject: General Services Administration Acquisition Manual; GSAM Part 507, Acquisition Planning, GSAM Case 2018-G507, Construction Consolidation Requirements

1. **Purpose.** This order transmits a revision to the General Services Administration Acquisition Manual (GSAM).
2. **Background.** Guidance on acquisitions involving consolidation and bundling was added to GSAM 507.107 in September 2016 to incorporate requirements from the Fiscal Year 2013 (FY13) and FY16 National Defense Authorization Act (NDAA). Since construction procurements are unique from supplies and services procurements, it is necessary to provide clarity on the guidance issued to understand how consolidation applies to acquisitions involving construction.

Whereas supplies and services procurements qualify as consolidation based on previous contracts, construction procurements qualify as consolidation based on the performance of requirements at two or more discrete sites. When an indefinite-delivery, indefinite-quantity (IDIQ) contract is established for a construction procurement, the number of discrete sites may be unknown as the performance of requirements at the discrete sites is executed at the task order (TO) level. Since the number of discrete sites must be known to determine if a construction procurement qualifies as consolidation, this change clarifies that the contracting officer has the discretion to make the determination at either the IDIQ level or the TO level.

3. **Effective date.** Date of Signature.
4. **Explanation of changes.** This amendment includes non-regulatory changes. For full text changes of the amendment see Appendix A, GSAM Text Line-In/Line-Out.

GSAM 507.107-1 is revised to clarify that the consolidation determination for construction requirements can be made at either the IDIQ or TO level.


Jeffrey A. Koses
Senior Procurement Executive
Office of Acquisition Policy
Office of Government-wide Policy

Appendix A

GSAR Case 2018-G507 “Construction Consolidation Requirements”

GSAM Text, Line-In/Line-Out

GSAM Baseline: Change 86 effective 5/31/2018

- Additions to baseline are indicated by **[bold text in brackets]**
- Deletions to baseline are indicated by ~~strikethroughs~~
- Five asterisks (* * * * *) indicate that there are no revisions between the preceding and following sections
- Three asterisks (* * *) indicate that there are no revisions between the material shown within a subsection

Part 507—Acquisition Planning

Subpart 507.1 Acquisition Plans

507.107 Additional requirements for acquisitions involving consolidation, bundling or substantial bundling

507.107-1 General.

(a)[(1)] *Applicability.* The contracting officer must determine if the requirement is considered consolidation, bundling or substantial bundling per the definitions in FAR 2.101(b) and 7.107-4. Additional guidance on the definitions is available on the GSA Acquisition Portal (<http://insite.gsa.gov/consolidationbundling>).

[(2) Construction Indefinite-Delivery, Indefinite-Quantity (IDIQ) Contracts.

(i) When establishing an IDIQ contract for construction and the number of discrete sites is unknown, the contracting officer has the discretion to assess the construction requirements for consolidation at either the IDIQ or task order (TO) level. A consolidation analysis should not be performed at both levels.

(ii) Each acquisition plan and GSA Form 2689, as applicable, must address if a consolidation determination was or will be made at an IDIQ or TO level.]
